1	CITY AND COUNTY OF DENVER
2	STATE OF COLORADO
3	JUDICIAL COMMITTEE MEETING
4	Held on March 14, 2013
5	HOUSE BILL 13-1229
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7	REPORTER'S TRANSCRIPT
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1	PROCEEDINGS
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3	COMMITTEE CHAIR REP. FIELDS: Good morning.
4	Calling together the conference committee for House
5	Bill 1229.
6	Ms. Shipley, please call the roll.
7	THE CLERK: Representative McCann.
8	REPRESENTATIVE MCCANN: Here.
9	THE CLERK: Senator Ulibarri.
10	SENATOR ULIBARRI: Here.
11	THE CLERK: Representative Sonnenberg.
12	REPRESENTATIVE SONNENBERG: Here.
13	THE CLERK: Senator Brophy.
14	SENATOR BROPHY: Here.
15	THE CLERK: Senator Carroll.
16	SENATOR CARROLL: Here.
17	THE CLERK: Madame Chair.
18	COMMITTEE CHAIR REP. FIELDS: Here.
19	REPRESENTATIVE FIELDS: We're here to
20	discuss the the merits of the bill and the reason
21	(inaudible) specifically treats corporations, and how
22	they're used to make straw purchases for individuals
23	who cannot pass a background check. So that's going
24	to be the the scope of our discussion today.
25	Senator Carroll.

1 SENATOR CARROLL: Thank you, Madame Chair. I can start our discussion with -- move 3 conference committee report Amendment Q for the first report on the first conference committee. And 5 folks may know that this (inaudible), I had actually 6 started with an amendment in the Senate that was 7 trying to deal with --8 (Inaudible speakers.) 9 COMMITTEE CHAIR REP. FIELDS: Who seconded? 10 REPRESENTATIVE MCCANN: I did. 11 COMMITTEE CHAIR REP. FIELDS: Seconded by 12 Representative McCann. Okay. Thank you. 13 Senator Carroll. 14 SENATOR CARROLL: Thank you, Madame Chair. 15 Sorry about that. 16 So in the amendment that I had put on in 17 the House, we were trying to deal with, and we were 18 alerted to the fact that anyone could (inaudible) 19 any criminal avert a background check by basically 20 doing it through a straw purchase (inaudible). 21 And I think you guys helped highlight 22 yesterday -- and some of the language specifically, 23 for example, looking at anyone with a beneficial

interest could be incorporated to include

shareholders and all kinds of people who may never,

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- in fact, come into possession with any firearm. And
- 2 so what 2 does, is this -- so it's conforming the
- definition of a transferee. But specifically the
- 4 way it fixes the problem and what's there is it
- 5 narrows it only to natural persons who come into
- 6 actual possession.
- 7 So in the shareholder situation, if you
- 8 had a corporation or a trust or -- but somebody
- 9 who's never going to see this firearm, in this case,
- 10 it's only natural people who would come into actual
- 11 possession. And so that is meant to narrow the
- 12 point of the (inaudible) on that.
- 13 COMMITTEE CHAIR REP. FIELDS: Further
- 14 discussion?
- 15 Representative Sonnenberg.
- 16 REPRESENTATIVE SONNENBERG: Thank you,
- 17 Madame Chair.
- 18 And I am -- for the purpose of discussion,
- 19 I am going to move to substitute 4 --
- 20 SENATOR BROPHY: Second.
- 21 REPRESENTATIVE SONNENBERG: -- and ask that
- 22 we discuss that as well, because the provisions in 4
- 23 and -- and understand that even though you made the
- 24 statement this is solely to deal with the corporate,
- 25 we can still deal with any of the Senate amendments in

- 1 the conference committee.
- 2 And those amendments also address, I think,
- 3 the -- the husband-wife issue that is a part of 4 as
- 4 well. And so I would ask at least to have that
- 5 discussion on 4, as I think those are -- those are
- 6 things that needed to be added as well.
- 7 COMMITTEE CHAIR REP. FIELDS: 4 has been
- 8 moved and seconded.
- 9 Can we have discussion?
- 10 Representative Brophy -- Senator.
- 11 SENATOR BROPHY: Thank you, Madame Chair.
- 12 And looking at -- looking at the -- the
- 13 first amendment and comparing it to the second
- 14 amendment, I see that we have zeroed in on a -- on
- one of the same flaws in 1229, one of the many
- absurdities that exist in this bill, where, for
- 17 instance, if you had a security corporation, every
- shareholder would have to be background checked
- 19 under 1229 on the re-revised bill. And I think both
- 20 Amendment 2 and Amendment 4 address that.
- 21 I think that the -- the language in
- 22 Amendment 2 appears to be more elegant, but I think
- 23 it misses a couple of things that are picked up in
- 24 the language in Amendment 4 on the first page, where
- 25 we include it -- the -- I think it's a

- 1 subparagraph -- or -- or, well, we don't have lines
- on this, but down where the last A in parentheses
- is, in regards to whether the transferee of the --
- of the transfer is a member of the corporation,
- 5 association, partnership, or limited liability
- 6 company.
- 7 That would actually catch those security
- 8 guards, who are employees of the security
- 9 corporation, for instance, if the corporation
- 10 happens to purchase some of the firearms used for
- 11 the security purposes. And I -- I believe that
- 12 your -- your amendment misses that. And I think we
- 13 could make the language more elegant like yours is,
- 14 but I think -- I think Amendment 4 catches other
- 15 (inaudible) people who would have reason to possess
- 16 a firearm.
- 17 And further, on the second page of
- 18 Amendment 4, Representative Sonnenberg also
- discovered that we could, under that same difference
- 20 between the House and the Senate, ensure that the
- 21 transferee does not include a member of a youth
- 22 organization whose participation in shooting sports
- 23 if they take temporary possession of a firearm.
- 24 And, you know, for instance, on a 4-H
- 25 shooting sport, when we're trying to reach out to --

- 1 to kids in -- in the 4-H community, sometimes
- 2 you'll -- you'll find young people who come from a
- 3 household where they may not possess, for instance,
- 4 a shotgun for -- for a shooting sports purposes, and
- 5 they may need to take temporary possession of the
- 6 shotgun through their 4-H participation. It goes
- 7 well beyond the 72-hours. They may need to
- 8 take possession (inaudible) -- I mean, they may need
- 9 to take possession of that shotgun for the entire
- 10 length of the shooting sport season, which runs from
- 11 sometime early in the spring until either the county
- fair, or if they're so lucky as to achieve it, the
- 13 state fair at the end of August, where they have the
- 14 final shooting competition -- trap-shooting
- 15 competition.
- And so, on the top of page 2, Roman
- 17 numeral III takes that into account, and I think
- 18 fixes that absurdity that resulted from the
- 19 re-revised version of House Bill 1229.
- 20 And then further down on page 2, where we
- amend the build, that re-revised bill, on page 5,
- line 13, if you want to go to that part.
- 23 What we're talking about there, this is
- 24 where you have the -- the bona fide gift
- 25 section, which again, created the absurdity that,

- for instance, when I leave home on Monday morning,
- 2 unless I do a bona fide gifting over to my wife on
- 3 day four of the -- of my absence, she can no longer
- 4 take a firearm out of the house for any purpose
- 5 without being in violation of the illegal transfer
- 6 part of this bill.
- 7 Another absurdity that -- that -- that
- 8 we're trying to fix here with -- with the inclusion
- 9 of loan besides bona fide gift to immediate family
- 10 members, as expressed in that section of the bill.
- 11 And then, finally, further down on page 2,
- 12 where we say -- where we're amending -- actually, on
- page 2 of the amendment, go to page 7 of the bill,
- 14 after line 6, this is where we expand the definition
- of immediate family members to include step
- 16 relations.
- 17 So, for instance, if you have a stepson or
- 18 a stepdaughter, you would be able to do the bona
- 19 fide gift or loan to your stepchildren, partners of
- 20 civil unions, and domestic partnership, and then
- 21 finally, the dreaded mother-in-law.
- 22 COMMITTEE CHAIR REP. FIELDS: Further
- discussion on L.004?
- 24 Senator Morgan Carroll.
- 25 SENATOR CARROLL: Thank you, Madame Chair.

- 1 So I guess just a couple of different
- 2 thoughts on some of the different components on --
- 3 on what's here.
- 4 As to closing, like, the shareholder
- 5 issue, I -- I -- I do think that I have preference
- for the language that's in Q.
- 7 As to the additional issues that you
- 8 raised in yours, some comments on feedback, I would
- 9 believe a member in a youth organization is already
- 10 covered under the 72-hour section. I actually like
- 11 the -- I think the addition (inaudible) next section
- of making a gift or loan may make some sense,
- 13 because they're still subject to, as long as you're
- 14 not a convicted felon and all that other stuff.
- 15 And I -- I'm -- the definition on family,
- this is broader than the scope of either the House
- or Senate version on the definition of family. So
- despite different reaction to the different
- 19 components of what you have in here, and cutting and
- 20 pasting isn't the easiest thing of what we do, but I
- 21 think the last part is broader than what we did in
- 22 either the House or the Senate.
- 23 COMMITTEE CHAIR REP. FIELDS: Representative
- McCann.
- 25 REPRESENTATIVE MCCANN: Thank you, Madame

- 1 Chair.
- 2 So I had a question about the boarding,
- 3 the (inaudible) club boarding kind of situation.
- 4 Because it seems to me that if the way it would work
- 5 that the 4-H, or the person that's running the 4-H
- 6 club, would be the one that would actually get the
- 7 gun, and then -- or do the guns get transferred to
- 8 the parent of the person that's -- I mean, because
- 9 you're not going to give the gun to a 14-year-old, I
- 10 assume. I mean, you could -- you have to have
- 11 somebody supervising the person.
- 12 So it -- what I'm getting at is that, if
- 13 the director of the 4-H group takes possession of
- the gun and has a background check, then presumably
- 15 the gun would be used in his or her presence. So I
- 16 don't know that we need to add that in here. It
- seems like it's already covered through other
- 18 provisions that are exceptions.
- 19 COMMITTEE CHAIR REP. FIELDS: Representative
- 20 Sonnenberg.
- 21 REPRESENTATIVE SONNENBERG: Thank you,
- 22 Madame Chair.
- 23 And actually I'll address your question
- 24 first, and then I'll go back to Senator Carroll's
- 25 question.

- 1 The way it typically works in -- in youth
- 2 sports, those youth shooting sports, is that you
- 3 will have someone that wants to learn about guns and
- 4 then they have the opportunity to take guns apart,
- 5 to clean them. And this is done over a longer
- 6 period of time than 72 hours.
- 7 What happens is, is you find someone
- 8 that's supportive within the community that will
- 9 allow them to borrow a gun, whether it be a simple
- 10 22 or a shotgun, whatever type of shooting sport
- 11 they're using at that time, and they will loan that
- gun to actually the child, and the child -- I
- 13 believe they have already gone through the
- 14 hunting -- hunter's safety course to be able to
- 15 participate in the shooting sports, but I'm not sure
- of that -- but what happens is, is that they are
- then allowed to keep that gun and utilize that gun
- on their own without a -- a leader there.
- 19 That's the purpose for them to continue
- 20 to -- to work on that project and learn about that
- 21 gun without the leader there. And so I don't
- 22 believe it would fall under the 72 hours. Many of
- those are -- sometimes a project can be completed in
- 24 30-45 days.
- 25 As Senator Brophy said, oftentimes they're

- 1 given in the spring to be utilized until the county
- fair or the state fair, when the project's
- 3 completed. So it can be three, four months.
- With regard to Senator Carroll and talking
- 5 about the -- the potential of the last portion being
- 6 outside of the scope, I would argue that the top of
- 7 page 7, where we are talking about family, and the
- 8 Senate indeed added the provisions and then tried to
- 9 define what is family as a spare -- a spouse, a
- 10 parent, a child, but this indeed would be part of
- 11 that scope as we figure out indeed what a family
- 12 member is, as we try to figure that solution. So I
- 13 would argue that it indeed fits within the scope of
- 14 this committee.
- 15 COMMITTEE CHAIR REP. FIELDS: Further
- 16 discussion?
- 17 Senator Ulibarri.
- 18 SENATOR ULIBARRI: So I want to keep to one
- of the provisions of that line. Page 5, line 13,
- 20 after difficult, insert or loan.
- I guess in terms of property in common
- 22 between spouses, I don't understand why you would have
- 23 to loan property that's held commonly between spouses
- 24 if that property is -- is essentially owned by two
- 25 married couples. I say that for me, a perspective of

- someone who is not yet in a civil union or has any
- 2 legal recognition in my relationship. I understand
- 3 what is mine is mine under law. But for married
- 4 couples, what is hers is also his, and vice versa.
- 5 And so saying that there must be a loan or bona fide
- 6 gift belies the fact that the property that's held in
- 7 a marriage is property that's jointly held. So I
- 8 guess I'm confused about why that would be necessary.
- 9 COMMITTEE CHAIR REP. FIELDS: Senator
- 10 Carroll.
- 11 SENATOR CARROLL: Thank you, Madame Chair.
- 12 It -- it's actually an interesting point
- 13 because as respect to spouses, as you guys know, any
- 14 property that's acquired subsequent to marriage is
- joint property by law.
- 16 COMMITTEE CHAIR REP. FIELDS: Senator
- Brophy.
- 18 SENATOR BROPHY: Thank you, Madame Chair.
- 19 And I thought about that. The problem is
- 20 that the specifics in this bill, with regard to
- 21 firearms and transfers, would override that general
- 22 rule because the legislature got specific in here
- dealing with bona fide gifts, and then potentially
- loans. So that specific, then, suggests that the
- 25 spouse would have to either be gifted the firearm or

- 1 go get a background check in order to qualify for
- 2 the handling of it.
- 4 property ownership rule would apply if they have a
- 5 divorce and you have to take into account the value,
- 6 the monetary value, of the firearms. But because
- 7 1229 gets specific about background checks and
- 8 transfers, the transfer rule still applies, even
- 9 between spouses.
- 10 COMMITTEE CHAIR REP. FIELDS: Representative
- 11 Sonnenberg.
- 12 REPRESENTATIVE SONNENBERG: Thank you,
- 13 Madame Chair.
- 14 And if I would -- could add to that, I
- 15 would also say that, that many of my guns, I've had
- for years before I was married. And for my wife to
- 17 be able to access those guns, that would be a
- 18 violation.
- 19 COMMITTEE CHAIR REP. FIELDS: Representative
- 20 McCann.
- 21 REPRESENTATIVE MCCANN: Personally, I don't
- 22 have any problem adding loan in there because, um, I
- think the idea of gifting a (inaudible) Representative
- 24 Sonnenberg doesn't want to give all his guns to his
- 25 wife --

1 REPRESENTATIVE SONNENBERG: She won't give them back. 3 REPRESENTATIVE MCCANN: See, that's a part of the problem with the way that it's worded, is that 5 if you give it to somebody, technically they don't 6 have to give it back. 7 So, I mean, I think that's the spirit of 8 what we were trying to say is that you can loan your 9 gun to your child to go hunting without having to 10 gift it or have to (inaudible) background check. And I -- I would like a little more 11 12 discussion on the expansion of the family members, 13 actually, because, um, you know, if you have a 14 stepson, not (inaudible) or a son or a daughter, and 15 I think we do want to be expand it to partners of 16 civil unions and domestic partnerships. Inlaws, I don't know, maybe. I think we have to be careful 17 18 about that, because I'm not sure what that 19 encompasses, maybe father-in-law, mother-in-law, but 20 inlaws of nieces and nephews and cousins and aunts and uncles and all of that, I don't -- I don't think 21 22 we want to deal with. Maybe a brother-in-law or a 23 sister-in-law, mother-in-law, father-in-law, I

wouldn't have any problem with that, something more

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limited.

1 COMMITTEE CHAIR REP. FIELDS: Senator 2 Brophy. 3 SENATOR BROPHY: Thank you, Madame Chair. And, Representative, thank you for your --5 your -- your thoughtful reception on all of the 6 first part of -- of this latter part of Amendment 4. 7 I'd like to specifically address the --8 the in-law question. I think it's -- I think it's 9 fairly important if we -- if we keep the -- the 10 in-law relationship very similar to what was amended 11 in -- in the Senate to include, you know, your --12 you can have a -- a brother-in-law, you know, who's 13 a -- who's an avid hunter who maybe is trying a 14 different type of game than he's ever hunted before, 15 who would like to borrow one of my specific rifles 16 that would be, you know, the appropriate size for 17 that, he isn't covered under this bill. It's 18 another one of the absurdities in this bill. So I 19 think that it would be appropriate to add them at 20 that relationship level. And -- and I think that's what this really does grasp, and I'm not sure about 21 22 the niece and nephew. I also have, you know, when a 23 -- you know, if you're from a multi-generation 24 farming family in a community, you end up with great-nieces and great-nephews and, you know -- I 25

- have -- I have -- I have a great-nephew who's
- 2 actually older than my son, but pretty much a
- 3 contemporary, and I've contemplated that I can loan
- 4 him a shotgun, you know, when he -- when he goes to
- 5 the farm to stay with my dad, you know, his
- 6 great-grandpa.
- 7 You know, and I -- and I think that -- we
- 8 should catch that type of relationship. And again,
- 9 if they are not legally allowed to possess or
- 10 purchase a firearm, you're still not covered, you
- 11 know, it's not a blanket -- it's not a blanket
- 12 get-out-of-jail-free card here. It -- it's -- it's
- just recognizing that, you know, just so many absurd
- 14 results from trying to require every single transfer
- 15 have a background check, even -- you know, even to
- the extent which we're sort of working on but still
- 17 not covered, if you're out camping but not target
- shooting, and only one of you brings a handgun, the
- other can't possess it without a background check.
- 20 COMMITTEE CHAIR REP. FIELDS: So I believe
- 21 L.004, on page 2, the paragraph that we're discussing
- 22 right now, which would be immediate family members, is
- 23 beyond the scope of differences. So I don't -- I
- don't think that we can expand the scope.
- 25 Senator Carroll.

- 1 SENATOR CARROLL: Thank you, Madame Chair.
- 2 You know, for the committee, just one
- 3 thought is -- because we're an a substitute motion
- 4 here, and I think the committee members might have
- 5 slightly different thoughts about the components of
- 6 what's been brought on 4.
- 7 So one thought, I think, is that we could
- 8 take -- we could start with the narrower question of
- 9 just lending it to natural persons on transfer here,
- 10 and then maybe take up portions of this committee
- 11 report separately.
- 12 Because I am sensing -- you know, I agree
- with Representative McCann, you know, for example,
- on the provision of adding or loan, gift or loan,
- 15 under the immediate family section. And so rather
- than doing it all, I think right now in order to get
- 17 the underlying motion, we could either withdraw or,
- 18 frankly, I'd be -- if it's all or nothing, I'd be
- 19 inclined to vote that down or if we do it
- 20 (inaudible), but I think if we could accept the
- 21 natural language stuff here and then maybe take up
- 22 components of your proposed changes on one issue at
- 23 a time would be (inaudible).
- 24 COMMITTEE CHAIR REP. FIELDS: Representative
- 25 Sonnenberg.

- 1 REPRESENTATIVE SONNENBERG: Thank you,
- 2 Madame Chair.
- 3 My concern with the natural person
- 4 language in 002, for example, the Haxton Gun Club is
- 5 a corporation, and it's a shooting club with 104
- 6 members.
- 7 Under the way this is written, if they
- 8 purchased the gun, in order for anyone in that
- 9 corporation to use that gun, according to this
- 10 language, all 104 would have to have done a
- 11 background check, if I read that correctly.
- 12 Under my provision, and the first page,
- 13 that takes care of that and allows them to use that
- 14 gun on the range there within that 72-hour period.
- 15 COMMITTEE CHAIR REP. FIELDS: Senator
- 16 Ulibarri.
- 17 SENATOR ULIBARRI: So I think procedurally
- 18 we're at a point in discussing whether or not to
- 19 substitute 4 for L.002, right? So speaking to 2 is
- 20 definitely speaking to 4. And I understand there's a
- 21 difference in what it's saying.
- I guess for me, I understand that folks
- who use guns that are owned or purchased by a
- corporation have the ability, that 72-hour period,
- but for a gun club, there would be, in my opinion,

- 1 ability for someone to come and use that gun
- 2 underneath the guise of that club, and would still
- 3 be subject to a background check if they're going
- 4 through the club for a pheasant hunt or something
- 5 else.
- And so I guess I see the language,
- 7 definitely, but I think the motion before us is
- 8 whether or not this substitutes L.004 for 2, and
- 9 then we can go back to (inaudible) 2 versus 4.
- 10 COMMITTEE CHAIR REP. FIELDS: Senator
- 11 Brophy.
- 12 SENATOR BROPHY: Thank you, Madame Chair.
- 13 And -- and once again, Senator, the
- 14 problem is: The specific overrules the general when
- 15 the courts look at things -- questions like that.
- But the 72-hour rule applies or does the
- 17 corporate rule apply because there was a specific
- 18 rule directed at corporate relationship, that
- 19 specific rule will apply and overrule this
- 20 general -- especially since the 72-hour rule has
- 21 been characterized as a general catch-all by the
- sponsor of the bill. So we have to fix that part.
- The 72-hour rule can no longer overrule
- 24 the specific exemptions laid out in the bill. It is
- 25 a catch-all general, and the courts will look at the

- 1 specifics and say that they rule over the general.
- 2 So we have no -- well, if we want to make
- 3 it right. If we want to make it so that everyone
- 4 doesn't have to get a background check by sense of
- 5 being a member of the corporation, then we have to
- 6 accept that language.
- 7 We can't try to rely on the general
- 8 72-hour catch-all rule because the courts will not
- 9 go along with that. They will follow the specifics.
- 10 COMMITTEE CHAIR REP. FIELDS: Senator --
- 11 Representative McCann.
- 12 REPRESENTATIVE MCCANN: Thank you, Madame
- 13 Chair.
- 14 I don't -- I don't know if that's correct.
- 15 I mean, I think an argument can be made both ways.
- But in general, the specifics would overrule the
- general, but that's usually if they're different
- 18 statutes.
- In that statute, because we have
- 20 exemptions that are outlined, and then this section
- 21 comes later. I'm not sure that you -- that that's
- 22 the way a court would rule. I mean, I think you
- 23 could make arguments both ways.
- 24 COMMITTEE CHAIR REP. FIELDS: And I -- I
- 25 agree with Representative McCann because the way I

- 1 read the bill, when I look at page 5, the transfer
- 2 of -- the transfer is a temporary transfer of
- 3 possession without transferring of ownership, and it
- 4 then identifies organizations, it identifies shooting
- 5 ranges, it identifies that it can do that without
- 6 having to be restricted to a 72-hour hold. So I
- 7 believe that that is already covered in the original
- 8 intent of the bill.
- 9 Representative Sonnenberg.
- 10 REPRESENTATIVE SONNENBERG: Thank you,
- 11 Madame Chair.
- 12 And let's -- let's assume that you are
- 13 correct, that that's the way the court would see it.
- 14 As this is written, for any of the members of the
- 15 gun club to take possession of that gun, to utilize
- it according to this, they would have to have a
- 17 background check. So every one of the 104.
- I don't believe that fits under the
- 19 72-hours. Are you -- are you saying to me that you
- 20 believe it does?
- 21 COMMITTEE CHAIR REP. FIELDS: Senator
- 22 Carroll.
- 23 SENATOR CARROLL: Thank you, Madame Chair.
- 24 First of all, I don't think if you're a
- 25 member of a club that you are receiving it as an

- 1 entity. I think you're receiving it as an
- 2 individual.
- 3 So you'll recall, when we go through the
- 4 whole structure of the exception, (inaudible), you
- 5 can meet any one of these exceptions. So if I'm a
- 6 member of a club, I'm still a person. And there's,
- 7 yes, the 72-hour catch-all, and you can do basically
- 8 whatever, as long as you stay in possession, you're
- 9 not giving it to a felon.
- 10 But there's actually multiple -- you don't
- 11 lose your status as an individual, you don't become
- an entity because you're a member of a club. So
- 13 the -- we are focusing on the, like, trust and the
- 14 straw corporation, but the fact is, is that if I
- belong to a club, and I'm either buying or
- transferring a weapon, and I'm still doing that as
- 17 an individual, natural person.
- And so you'll see, for example, the
- 19 exceptions about at a shooting range where it's
- located or at a firearms shooting competition.
- 21 There's existing language in there about
- 22 organization organized for conservation purposes or
- 23 to foster proficiency in firearms.
- I think there's up to four different
- exceptions explicitly spelled out that would satisfy

- 1 the facts that you're talking about. You could pick
- any number of them, but I believe under the current
- 3 bill, none -- that -- that scenario, those -- would
- 4 not have to go through a background check, under a
- 5 number of existing exemptions.
- 6 COMMITTEE CHAIR REP. FIELDS: Senator
- 7 Brophy.
- 8 SENATOR BROPHY: Thank you.
- 9 Well, the problem is: We have so many
- 10 specifics in here. For instance, the -- the
- 11 temporary transfer or possession without transfer of
- ownership, which I have on page 6, at the top of
- 13 page 6, in the re-revised bill, which should be the
- 14 latest version. That -- that is limited.
- 15 Then, E, specifically E, is limited then
- by Roman numerals I, II, and III; and then III is
- 17 limited by I think that's subparagraph A and B.
- 18 And so -- so that's -- what that all talks
- 19 about in that case is, is those -- are those
- 20 temporary transfers that -- that happen while you're
- 21 all together as a group doing some kind of group
- 22 activity, hunting together, because it says while in
- 23 the field and while hunting, so while engaging in
- 24 that activity, at -- at the shooting range.
- 25 So I'm still afraid that we have to

- 1 address the -- the unintended consequences of -- of
- drawing in everybody who may not be there but are
- 3 specifically listed as -- as members of a
- 4 corporation.
- 5 Again, go back to the security company
- 6 example that -- that may be publicly held. Every
- 7 shareholder has to get a background check if we
- 8 don't -- if we don't fix this. And they won't ever
- 9 even see that aspect of the security company, namely
- 10 a firearm purchased for security purposes, but they
- 11 have to get a background check.
- 12 And I think it's important that we -- that
- we fix that and that we recognize that when you
- 14 start getting specific like this, you've got to
- follow the specifics because the general wouldn't
- 16 apply.
- 17 COMMITTEE CHAIR REP. FIELDS: Representative
- 18 McCann.
- 19 REPRESENTATIVE MCCANN: Thank you, Madame
- 20 Chair.
- 21 Well, the way I read Amendment 02, even
- 22 though I know we're talking about the substitute
- 23 (inaudible), the background check is only required
- 24 for the person who's actually going to take
- 25 possession of the weapon. It's not every member of

- 1 the club.
- 2 If -- you know, if you go into a club --
- 3 the way I understand it is that most people take
- 4 their own guns to the club. But if somebody doesn't
- 5 have a gun or a new person that wants to show
- 6 someone else how to use a gun and they don't have --
- 7 actually, maybe the club has purchased some guns
- 8 that people can rent or borrow, I think they would
- 9 be exempted under the 72-hour, myself. But, also, I
- 10 think even if they're not exempted under the
- 11 72-hour, it's only the people who actually -- it's
- only the person that's going to use the gun that
- 13 would -- would need to get a background check.
- Most of your members who bring their own
- guns are never going to need to lend a gun or own --
- 16 take a gun from the gun club.
- 17 COMMITTEE CHAIR REP. FIELDS: Representative
- 18 Sonnenberg.
- 19 REPRESENTATIVE SONNENBERG: Thank you,
- 20 Madame Chair.
- 21 And that is very true. The scenario in
- 22 which this creates a problem is: If a gun club buys
- a gun and it's put in its gun case and then one of
- 24 the members comes to utilize -- and he brings his
- own gun, but he brings someone else that needs a gun

- 1 -- and they want to utilize that gun, according to
- 2 this, every -- he would have had to have had a
- 3 background check before he could utilize that gun or
- 4 loan it under the 72 hours to someone else.
- 5 And since you don't know which one of the
- 6 other 103 are going to bring somebody and need to
- 7 use that gun, they will all need to have that
- 8 background check according to the language in 2.
- 9 And, Madame Chair, thank you for allowing
- 10 us to -- to have a discussion on 2 as part of the
- 11 discussion with 4. I appreciate being able to
- 12 openly discuss this.
- 13 COMMITTEE CHAIR REP. FIELDS: Representative
- McCann.
- 15 REPRESENTATIVE MCCANN: Thank you.
- And thank you, Representative Sonnenberg.
- But to me, the way I read this is that a
- 18 person who comes with someone else to the club to
- 19 use the gun would come under the temporary transfer
- of not more than 72 hours. So I don't -- that would
- 21 be the first line of defense, if you will.
- 22 And then, secondly, I think that the way
- 23 this is written, it is the person who will actually
- 24 possess the firearm.
- So, I mean, I would argue that the

- 1 temporary transfer covers a member of the club who
- 2 uses the club's gun or someone who comes with the
- 3 member of the club who uses the club's qun.
- 4 COMMITTEE CHAIR REP. FIELDS: So I'd like to
- 5 call for a vote, then, on L.004.
- THE CLERK: Representative McCann.
- 7 REPRESENTATIVE MCCANN: No.
- 8 THE CLERK: Senator Ulibarri.
- 9 SENATOR ULIBARRI: No.
- 10 THE CLERK: Representative Sonnenberg.
- 11 REPRESENTATIVE SONNENBERG: Yes.
- 12 THE CLERK: Senator Brophy.
- 13 SENATOR BROPHY: Aye.
- 14 THE CLERK: Senator Carroll.
- 15 SENATOR CARROLL: No.
- 16 THE CLERK: Madame Chair.
- 17 COMMITTEE CHAIR REP. FIELDS: No.
- THE CLERK: That amendment fails, 2-4, 4-2.
- 19 COMMITTEE CHAIR REP. FIELDS: Back to
- Amendment L.002.
- 21 Senator Carroll.
- 22 SENATOR CARROLL: Thank you, Madame Chair.
- You know, (inaudible) if we want to, as a
- committee, adopt any portions of what was here, we
- 25 can amend it to this one before final adoption of

- 1 002.
- 2 And people have different thoughts on
- different sections, and I probably agree with the
- 4 Chair about strictly the scope issue on the family.
- 5 I don't think on page 2 Subsection 2 is
- 6 needed because I think there's actually up to four
- 7 exemptions that already cover that. But I -- I -- I
- 8 did wonder if you did want to have some discussion
- 9 on the gift or loan or any of the other portions
- 10 that were in 4 before we take action on 2?
- 11 COMMITTEE CHAIR REP. FIELDS: Representative
- 12 McCann.
- 13 REPRESENTATIVE MCCANN: Well, I would make a
- 14 motion -- see, I don't know how we do this. But I
- 15 would like to add (inaudible) as outlined in 004, on
- page 5, line 13 after gift, I would like to insert or
- 17 loan. I don't know if I need to make a motion to
- 18 amend --
- 19 UNIDENTIFIED SPEAKER: Yes.
- 20 REPRESENTATIVE MCCANN: So I would make a
- 21 motion to amend 002 to add page 5, line 13, and after
- 22 gift insert or loan.
- 23 SENATOR CARROLL: Second.
- 24 COMMITTEE CHAIR REP. FIELDS: Seconded by
- 25 Senator Carroll.

1 THE CLERK: Representative McCann. REPRESENTATIVE MCCANN: Yes. 3 THE CLERK: Representative Ulibarri. SENATOR ULIBARRI: Aye. 5 THE CLERK: Representative Sonnenberg. REPRESENTATIVE SONNENBERG: Yes. 6 7 THE CLERK: Senator Brophy. SENATOR BROPHY: Voting for Ms. Brophy, aye. 8 9 THE CLERK: Senator Carroll. 10 SENATOR CARROLL: Aye. THE CLERK: Madame Chair. 11 COMMITTEE CHAIR REP. FIELDS: 12 13 THE CLERK: That passes, 6-0. 14 COMMITTEE CHAIR REP. FIELDS: Any other 15 adoptions to L.002? 16 Senator -- Representative Sonnenberg. REPRESENTATIVE SONNENBERG: Thank you for 17 the demotion. I appreciate that, Madame Chair. 18 19 And I am going to go ahead and make the 20 motion that we include Roman numeral II at the top

24 And that's respectfully asked for a 25 second.

covered within the four exemptions.

of page 2 on 4 so I can actually get a better

understanding of where you think that is already

21

22

23

- 1 SENATOR BROPHY: Second.
- 2 COMMITTEE CHAIR REP. FIELDS: So it has been
- 3 moved and seconded by Senator Brophy. If you'll then
- 4 call -- Senator Carroll.
- 5 SENATOR CARROLL: Thank you, Madame Chair.
- 6 Sorry, I didn't mean to drag this out a
- 7 little bit. But I do think (inaudible) to where
- 8 specifically I think it's covered, and if you start
- 9 on page 5, on there -- in fact, I'm on page 6. I
- 10 believe line 3, at a shooting range located in or on
- 11 the premises owned or occupied by a duly
- 12 incorporated organization organized for conservation
- 13 purposes or to foster proficiency in firearms. That
- is not 72-hour limited. That covers the scenario
- that we were talking about in one way.
- I think under subsection 2, a shooting
- 17 competition, in fact, may be narrower, but in some
- 18 cases that may apply.
- 19 Also, for any lawful, you know, hunting,
- 20 fishing, less relevant, as long as they're, you
- 21 know, doing it on lawful land or with a permit.
- 22 That may be one of those youth activities. That is
- 23 possibly another exemption.
- If an adult is staying there, hopefully,
- 25 to supervise children with firearms, then the

- 1 temporary transfer that occurs in the present may
- 2 also apply.
- 3 And then, finally, the catch-all 72 hours
- 4 would apply. And so I believe that that fact
- 5 pattern is covered by (inaudible) exemptions.
- 6 COMMITTEE CHAIR REP. FIELDS: You have a
- 7 question, Senator Brophy?
- 8 SENATOR BROPHY: Yeah. Unfortunately, it --
- 9 it doesn't quite cover it. And again here's why:
- 10 Because these -- these programs last for several
- 11 months, and part of what is so great about 4-H is you
- 12 actually make the participants responsible for the
- 13 entire project.
- If it's a steer, they have to buy them, feed
- 15 them, water them, care for them. If it's a firearm,
- in this case they have to be responsible for it. They
- don't only use it at the shooting range, and they --
- 18 they actually are expected, then, to take it home
- 19 and -- and care for it and clean it and do all of the
- things that you would normally do with a firearm.
- 21 And again, it takes, you know, it's a three-
- 22 or four-month project. And if you want the kid to,
- 23 you know, to hit 25 out of 25 at the state shooting
- 24 competition, they got to practice more than just once
- a week, when the organized classes occur that are

- 1 covered under E in the bill.
- 2 So I -- I do. I think it's an unintended
- 3 consequence of the bill that the kid wouldn't be
- 4 allowed -- actually they're teenagers -- they wouldn't
- 5 be allowed to take full responsibility and fully
- 6 participate in the 4-H program without the background
- 7 check.
- 8 And again, remember in -- in many, many,
- 9 many of these rural communities where this is
- 10 occurring, there's no store where you can walk into
- 11 and get a background check.
- 12 COMMITTEE CHAIR REP. FIELDS: I believe
- 13 that -- I agree with Senator Carroll that the scenario
- 14 that you-all are -- are describing is covered on page
- 15 6, because it also talks about fostering proficiency
- in firearms. And so that doesn't necessarily mean to
- 17 be at a specific area, shooting range, those kind of
- 18 things. I believe it encompasses it.
- 19 Representative McCann.
- 20 REPRESENTATIVE MCCANN: No, I -- I think
- there might be a (inaudible) here. I mean, we don't
- 22 have problems with 4-H kids shooting people. I mean,
- I don't think we want to cover -- I don't think we
- 24 want any -- any confusion or any unintended
- consequence that, you know, a 4-H kid can't use

- 1 somebody else's gun. I mean, I'm -- I'm -- I'd like
- 2 to ask a question, though.
- 3 Don't most of these kids have -- their --
- 4 their parents have guns or they have their own guns?
- 5 COMMITTEE CHAIR REP. FIELDS: Representative
- 6 Sonnenberg.
- 7 REPRESENTATIVE SONNENBERG: You know, I
- 8 would say probably many do. But what -- what we tried
- 9 to reach out to is youth shooting sports, if
- 10 (inaudible) that hasn't had that education at home.
- 11 Give them an opportunity because their parents aren't
- interested in guns and they are interested in
- 13 shooting.
- And so I would also say that many of them
- don't. Many of them have never had that opportunity.
- 16 Their parents wouldn't (inaudible) the first idea on
- 17 how to help them, and that's why they become part of
- 18 the shooting course within the 4-H club.
- 19 COMMITTEE CHAIR REP. FIELDS: Senator
- 20 Ulibarri.
- 21 SENATOR ULIBARRI: Thank you, Madame Chair.
- I just want to say: I think that
- 23 the current exemptions do apply, and one of the
- 24 reasons why I think that the current exemptions
- 25 should remain in tact that we don't -- we don't need

- 1 a change to take place is that the exemptions that
- 2 exist include a component of supervision.
- 3 So to give a, you know, 13-year-old,
- 4 14-year-old a gun for three or four weeks without
- 5 having a background check in the house or of the
- 6 person supervising, I think goes against what we've
- 7 said, is that we want to make sure that there's
- 8 consistency under the law, that there's --
- 9 especially when folks are using firearms, that
- there's an understanding that there is consistency
- or supervision, and the person who is responsible
- for the supervision, whether it's a non-profit
- organization or the firing range, they have to go
- 14 through that process, and the exemptions currently
- 15 allow for that use.
- To put a gun in a household for three or
- four months and with an adult maybe we don't know
- 18 who's supervising who wouldn't pass a background
- 19 check, I think, the supervision piece, as the
- 20 exemptions currently exist, are important because it
- 21 makes sure that there is a responsible party, 4-H,
- that non-profit that's already outlined in the
- 23 exemption, will still have a continuing relationship
- or -- or supervision with the young person who's
- 25 learning how to shoot, which I think is an important

- 1 component.
- 2 To say that a person could give a gun to a
- 3 13-year-old for four weeks and put it a household
- 4 where someone may not be responsible I think is
- 5 concerning. So to have the supervision piece with
- 6 the exemptions as they currently, I think, balances
- 7 what I think is an important part of someone
- 8 being -- to learn how to shoot, but still having it
- 9 under a responsible party, a shooting range, a
- 10 non-profit organization or other entity that can
- 11 help ensure that that person knows how to use
- 12 that -- that weapon responsibly.
- 13 COMMITTEE CHAIR REP. FIELDS: Senator
- 14 Brophy.
- 15 SENATOR BROPHY: Senator, I'm not sure I
- 16 followed. At first you started off saying you thought
- 17 it was covered by the exemptions, and then you -- I
- 18 think you then morphed into an argument where
- 19 everybody in the household from which the 4-H shooting
- 20 sport attendant comes -- should have a background
- 21 check.
- 22 Could you clarify your position? Do you
- 23 believe that we -- that it's already covered, that
- 24 they can take it home for four months, or do you
- 25 believe that we need to expand the background check

- 1 to include everybody in the household from which
- 2 they come?
- 3 COMMITTEE CHAIR REP. FIELDS: Senator
- 4 Ulibarri.
- 5 SENATOR ULIBARRI: Thank you.
- I think the way the -- the multiple
- 7 exceptions allow for someone to take possession of a
- 8 weapon with supervision related to that, so we
- 9 talked about at a target firearm shooting
- 10 competition under the auspices of an non-profit
- 11 organization, state agency.
- 12 You know, I think the pieces here speak to
- 13 continual supervision. That's why I think these
- 14 pieces need to stay in place.
- I probably shouldn't have said anything
- 16 further there, but saying that supervision is
- 17 essential and that there is a responsible entity
- 18 that's connected to this exemption. So I think
- 19 that's an important piece for me in understanding as
- the law currently exists. That's why I don't think
- 21 Number 2 is necessary.
- 22 COMMITTEE CHAIR REP. FIELDS: And so I think
- 23 what we have on the table right now -- and it's been
- 24 moved and seconded -- is if we should include Roman
- 25 number II, page 2, of L.004, as a part of L.002.

- Senator Brophy. 1 2 SENATOR BROPHY: Thank you, Madame Chair. 3 So let me be clear, then. You do not think the 4-H kids should be allowed to take the 5 shotgun home from the shooting range so that they 6 can become responsible for it and clean it and take 7 care of it under the -- the way 4-H has worked for 8 -- for years? Because I think that's what you said. 9 I think -- I'd -- I'd like to have you clarify that. 10 Because the supervision that exists at the 11 shooting range is the -- is the 4-H instructor who 12 goes back to his home after it's over, and 13 traditionally, then, the participant, the 4-H kid, 14 who's never once been involved in any kind of 15 incident or accident, takes the firearm home then, 16 away from the shooting range and away from the 17 direct supervision of the shooting sports instructor 18 so that they can properly care for and clean the 19 weapon in their home environment. 20 So I -- I need to be clear. Either -- I 21 don't see how it's covered in the bill. And you can 22 show me how it's cover in the bill, that allows them
- 23 to take it home for the four or five months that the 24 program lasts, or you can make the statement that 25 you don't think they should be allowed to take it

- 1 home?
- 2 COMMITTEE CHAIR REP. FIELDS: It's clear to
- 3 me. And what I've heard the Senator say did not say
- 4 he does not believe that you cannot have that young
- 5 person take that firearm home. And I believe that
- 6 that is the direct on page 6 of the bill, as it
- 7 relates to temporary transfers, as it relates to the
- 8 proficiency of firearms.
- 9 So, Ms. Shipley, I'd like to call for the
- 10 vote.
- 11 SENATOR BROPHY: Madame Chair, a
- 12 clarification question.
- 13 COMMITTEE CHAIR REP. FIELDS: Senator
- 14 Brophy.
- 15 SENATOR BROPHY: Um, I see the -- I see the
- 16 proficiency in firearms, but that's under the -- the
- part about where it says it's at a shooting range to
- 18 foster proficiency in firearms. I still don't see how
- 19 it allows that -- that participant in 4-H to take it
- 20 away from the shooting range for care.
- 21 COMMITTEE CHAIR REP. FIELDS: Senator
- 22 Ulibarri.
- 23 SENATOR ULIBARRI: Thank you, Madame Chair.
- I think, looking at the totality of the
- exceptions, including the 72-hour transfer, as I

- 1 understand how 4-H works, you have weekly or
- 2 semi-frequent meetings where you meet with your
- 3 instructors and talk with folks, you're coming back
- 4 working on the skill with your -- your person more
- 5 than once a week.
- And so maybe that's -- that's how I
- 7 understand that you would have continual contact
- 8 with bringing the weapon back and forth in between
- 9 the shooting competition, where you would have
- 10 someone there who could then transfer the weapon
- 11 again to you during the course of that competition,
- where you could take that home for up to 72 hours
- and have the ability to use it while you're at
- 14 the -- at the firing range or under the auspice of a
- shooting competition, which means during the course
- of those four or five months with the person
- 17 learning the skill, the totality of the exceptions
- 18 would -- would allow that person to keep and retain
- 19 that firearm, but there is a level of supervision
- 20 that I think is important.
- 21 COMMITTEE CHAIR REP. FIELDS: Senator
- 22 Brophy.
- 23 SENATOR BROPHY: Thank you, Madame Chair.
- 24 And -- and, Senator, I appreciate that.
- 25 So they could do it if they had a practice every

- 1 three days, let's say under 72 hours, and
- 2 re-establish the 72-hour rule. But the reality is,
- 3 is that 4-H shooting sports practices on Sunday
- 4 afternoon, once a week. So the 72 -- we -- we
- 5 clearly go beyond the 72-hour rule.
- That's -- that's just how they do it.
- 7 They -- they don't get together once every three
- 8 days, which, on average, would be 2.1 times a week.
- 9 They get together once a week. And I really think
- 10 that it's important. Unless you just want to
- 11 cripple the shooting sports program that 4-H puts
- 12 together, I think we have to vote for Representative
- 13 Sonnenberg's motion.
- 14 COMMITTEE CHAIR REP. FIELDS: Representative
- McCann.
- 16 REPRESENTATIVE MCCANN: No. I think that
- 17 we're saying it's available under other exemptions.
- 18 So why not just make it clear? I mean, I really don't
- 19 think our intention in this bill is to say we don't
- 20 want kids who are learning how to handle a gun
- 21 responsibly not to be able to take it home, if that's
- the way the 4-H program works.
- I was never in 4-H, but I can see the
- 24 benefit of having the kid learn how to clean and take
- 25 the gun apart so they can handle it safely. I mean, I

- think that our goal here is to make sure that we're
- 2 safe, our communities are safe. And, I mean, it seems
- 3 to me that if it -- if we're having this much trouble
- 4 figuring out if it covers or it doesn't, and some of
- 5 us want to allow them to take it home and some don't,
- 6 I don't see any harm personally in putting this in the
- 7 bill.
- 8 I -- I don't think our intention is to say
- 9 to a 4-H kid you can't take the gun home when -- I'm
- 10 not aware of any problems we've had with 4-H kids
- 11 using guns inappropriately, but --
- 12 COMMITTEE CHAIR REP. FIELDS: I don't want
- 13 to do that, but I -- I do believe the bill is clear.
- 14 Senator Carroll.
- 15 SENATOR CARROLL: Thank you, Madame Chair.
- I have two points: One a drafting point
- and then one kind of a conceptual point.
- 18 Let me first bring up that this exception
- 19 isn't written like the others as an exemption. This
- is written as an exception to a definition we didn't
- 21 adopt. So us this language that a transferee does
- 22 not include. So the transferee language here is
- 23 talking about an entity, and I don't think anyone is
- 24 thinking that kids are entities.
- 25 If what -- the whole -- the discussion

- we've had would make a little bit more sense to me
- 2 if it were written straight up as an exception to
- 3 just requiring a background check. But the way this
- 4 is written, it's as an exception to basically
- 5 whether or not kids are entities, which they're not
- an entity. If they're a member of a club, they're
- 7 still acting in their individual capacity.
- 8 So I think even -- wherever anybody thinks
- 9 about the actual scenarios, this is drafted to be an
- 10 exception to a definition, not an exception to a
- 11 background check, like the other lists of
- 12 exceptions.
- So I would just want to make that point.
- 14 And overall I -- I think it's fair to say
- 15 that, you know, to Representative McCann's point, I
- don't think anyone thinks that 4-H kids are a
- 17 problem. I think we know overall that the
- 18 overwhelming majority of people, in fact, are
- 19 law-abiding people. But, this is the one way we
- 20 know any time a gun changes hands, we either do or
- 21 don't find out whether we're transferring it over
- the long-term to somebody who is not prohibited
- 23 under law from checking (inaudible).
- So I have sort of a narrow drafting point,
- 25 which adopting this doesn't make sense in the

- 1 context of the other exceptions, as an exception to
- 2 a transferee. And because ut really was written to
- 3 go with subsection 1, when the approach was how do
- 4 you define a transferor, which is not what we're
- 5 doing.
- But the other issue is, is that, you know,
- 7 somebody -- whoever the person who's getting
- 8 transferred -- whoever is receiving the firearm as a
- 9 point of a transfer, you know, at the end of the
- day, the whole purpose of the bill is to make sure
- 11 we're not transferring it to someone where it's
- 12 prohibited. And you will find 95 percent of these
- are going to places where they are perfectly allowed
- 14 to transfer, and some percentage of the time where
- 15 they're not.
- So I guess I would just make those two
- 17 points about this section. And even if you wanted
- 18 to address this, I don't think you would address it
- 19 with this language.
- 20 COMMITTEE CHAIR REP. FIELDS: Ms. Shipley,
- 21 take a vote.
- 22 THE CLERK: Representative McCann.
- 23 REPRESENTATIVE MCCANN: Yes.
- 24 THE CLERK: Senator Ulibarri.
- 25 SENATOR ULIBARRI: No.

- 1 THE CLERK: Representative Sonnenberg.
- 2 REPRESENTATIVE SONNENBERG: Yes.
- 3 THE CLERK: Senator Brophy.
- 4 SENATOR BROPHY: Aye.
- 5 THE CLERK: Senator Carroll.
- 6 MR. CARRIGAN: No.
- 7 THE CLERK: Madame Chair.
- 8 COMMITTEE CHAIR REP. FIELDS: No.
- 9 THE CLERK: That motion fails, 3 to 3.
- 10 COMMITTEE CHAIR REP. FIELDS: So back to our
- 11 discussion on L.002, which it was amended to include
- page 5, line 13, after gift insert or loan.
- 13 Senator Brophy.
- 14 SENATOR BROPHY: Thank you, Madame Chair.
- I -- I move an amendment to Amendment 2
- that includes that part of 4, where it says,
- 17 starting on page 7, after line 6, insert this
- 18 Section 7.
- 19 UNIDENTIFIED SPEAKER: Second.
- 20 COMMITTEE CHAIR REP. FIELDS: So it has been
- 21 moved and seconded by Senator Brophy (sic).
- 22 Senator McCann.
- 23 REPRESENTATIVE MCCANN: I think you ruled
- this is beyond the scope. Didn't you already rule
- 25 that?

1 COMMITTEE CHAIR REP. FIELDS: Yes, it's 2 already been ruled. 3 Representative Sonnenberg. REPRESENTATIVE SONNENBERG: Thank you, 5 Madame Chair. 6 And clearly -- and although I made the 7 argument on how I think that fits within the 8 definition that the Senate puts in there, perhaps 9 what needs to be done, then, is we need to dissolve 10 this conference committee and -- and go and ask for 11 a second conference committee that goes beyond the 12 scope so we can actually fix these things. 13 COMMITTEE CHAIR REP. FIELDS: Further 14 discussion on that? 15 Senator Brophy. 16 SENATOR BROPHY: Thank you, Madame Chair. 17 I think Representative Sonnenberg really 18 hit on the important point. We sit here discussing 19 a bill that has so far passed two chambers without a 20 single solitarily Republican vote. It's a bill that 21 has so far only garnered bipartisan opposition. 22 If, on the other hand, as a -- as a 23 conference committee we come out of here and go to 24 the floor of our respective chambers and ask to

dissolve this conference committee and form a new

25

- 1 conference committee that goes beyond the scope of
- differences, we might just be able to craft a brand
- 3 new bill that would garner bipartisan support and
- 4 start acting like the traditional Colorado
- 5 legislature as opposed to the dysfunctional
- 6 Washington, D.C., congress.
- 7 The purpose of the bill is to make sure
- 8 that we aren't transferring to people who shouldn't
- 9 have firearms. I think everybody agrees with that
- 10 goal. And to that end, I think what we could do is
- 11 come back in a new conference committee that's going
- 12 beyond the scope, put in a -- an addition to
- 13 18-12-111, a stranger-danger rule, which says that
- 14 it shall be considered unlawful to sell a firearm to
- somebody whom you don't have a prior relationship
- with, and we'd do away with all of the exemptions.
- 17 No more unintended consequences of who is left out
- 18 and who isn't.
- 19 But instead recognize that if you know the
- 20 person, then you should know whether or not they can
- 21 legally purchase or possess a firearm. So that's
- 22 the should-have-known clause. If you don't know
- 23 them, it's the stranger-danger rule, that you ought
- to be more cautious, that you should have known not
- 25 to sell that firearm to somebody with whom you do

- 1 not have a prior relationship.
- 2 And then we do away with all of the
- 3 exemptions and all of the unintended consequences of
- 4 who is left out. We pass a bill that can earn
- 5 bipartisan support, the way the Colorado legislature
- 6 usually works when we identify a problem.
- 7 Madame Chair, Madame Vice Chair, that's
- 8 what I recommend that we do, that we go back to our
- 9 body, stand side by side at the podium, and say
- 10 let's (inaudible). Let's put some Colorado values
- 11 back to work here, find a bipartisan solution to a
- 12 problem that's been identified.
- 13 COMMITTEE CHAIR REP. FIELDS: Our Colorado
- 14 values are hard at work in this committee.
- 15 Senator Carroll.
- 16 SENATOR CARROLL: Thank you, Madame Chair.
- I guess I have two points. I -- I would
- love to see a bipartisan version of this bill. I
- 19 think we're gaining support for that at the federal
- level. We have made probably over a dozen changes
- 21 to this bill, not because we had to, but because we
- 22 have been reaching out, listening and responding,
- 23 maybe not to a hundred percent of what's been
- raised, but the majority of what you see's changed
- on this bill on the way through is actually

- listening and responding to what you've said. So we
- 2 are, in fact, responding, and none of it has changed
- 3 anyone's position so far to date. I would love to
- 4 see a bipartisan bill.
- 5 My thought on the stranger-danger rule,
- 6 and, Senator Brophy, I think that's a totally
- 7 legitimate public-policy question. The problem is,
- 8 is that criminals know each other. And in firearms
- 9 trafficking situations, you also have gun
- 10 trafficking that's going on with people who know
- 11 each other. And so that's in some ways the heart of
- 12 what we're actually trying to get at. And you can
- have two convicted felons who know each other well
- and thereby evade a background check. And obviously
- 15 that's beyond the scope, and this isn't what we have
- 16 permission to be here anyway.
- 17 But I do think it's important to note that
- 18 relationships among the criminal underground, in
- 19 fact, are often with each other, and -- and while
- 20 may be strangers to us, they're certainly no
- 21 stranger to each other.
- 22 COMMITTEE CHAIR REP. FIELDS: Ms. Shipley,
- let's call for the vote on L.002 as amended.
- 24 THE CLERK: Representative McCann.
- 25 REPRESENTATIVE MCCANN: Yes.

- 1 THE CLERK: Senator Ulibarri.
- 2 SENATOR ULIBARRI: (Indiscernible).
- 3 THE CLERK: Representative Sonnenberg.
- 4 REPRESENTATIVE SONNENBERG: I'm not sure.
- 5 I'm disappointed that you won't allow the
- 6 discussion to continue to have the discussion.
- 7 Senator Brophy clearly wanted to make a statement.
- 8 And -- and quite frankly, I'd like to make a statement
- 9 as well.
- 10 The example that Senator Carroll brought
- 11 up, felons are already illegal to have guns. We
- haven't stopped them from having guns, and
- background checks still around are going to stop
- 14 them from having guns.
- 15 But rather than belabor the point and
- 16 disrespect the Chair, it's not my intent to
- disrespect the Chair, I will simply vote no and save
- my comments for later.
- 19 THE CLERK: Senator Brophy.
- 20 SENATOR BROPHY: No.
- 21 THE CLERK: Senator Carroll.
- 22 SENATOR CARROLL: Let me make a quick
- 23 comment too.
- 24 Um, I could vote no here too, and we could
- go back with, you know, where we were on the

Т	differences and try and go back. Each of these
2	things that we've adopted has come at your
3	suggestion. So even though you didn't get
4	everything you wanted, I think it's unfortunate that
5	we, in good faith, heard, made changes, again at
6	your suggestion, and yet you'll vote no on your own
7	suggested changes.
8	But I am an aye vote.
9	THE CLERK: Madame Chair.
10	COMMITTEE CHAIR REP. FIELDS: Yes.
11	THE CLERK: So that's 4 to 2.
12	COMMITTEE CHAIR REP. FIELDS: We're adjourned.
13	(Whereupon, the recording was concluded.)
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1	CERTIFICATE
2	STATE OF COLORADO )
3	CITY AND COUNTY OF DENVER ) ss.
4	
5	I, Elissa Steen, Professional Shorthand
6	Reporter and Notary Public in and for the State of
7	Colorado, do hereby certify that this transcript was taken
8	in shorthand by me from an audio recording and was reduced
9	to typewritten form by computer-aided transcription; that
10	the speakers in this transcript were identified by me to
11	the best of my ability and according to the introductions
12	made; that the foregoing is a true transcript of the
13	proceedings had; that I am not attorney, nor counsel, nor
14	in any way connected with any attorney or counsel for any
15	of the parties to said action or otherwise interested in
16	its event.
17	IN WITNESS WHEREOF, I have hereunto affixed
18	my hand and notarial seal this 5th day of August, 2013.
19	
20	
21	
22	
	Registered Professional Reporter
23	and
	Notary Public
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